

Vertical Restraints: What About the Evidence?

Luke M. Froeb

Director

Bureau of Economics

Federal Trade Commission

Before the American Bar Association's

Fall Forum

National Press Club, Washington, DC

November 18, 2004

The views expressed herein are not purported to reflect those of the Federal Trade Commission, nor any of its Commissioners

Acknowledgements

- ✦ James Cooper, FTC
- ✦ Dan O'Brien, FTC
- ✦ Mike Vita, FTC
- ✦ Tim Brennan, RFF and UMBC
- ✦ Greg Werden, DOJ
- ✦ Mary Coleman, LECG
- ✦ Steve Salop, CRA

Movement Toward Effects-Based Analysis of Vertical Practices

- ✦ 1977 Sylvania Decision.
- ✦ EU Article 81 Block Exemption Regulation.
- ✦ ➔ How do we draw inference about effects of contracts between manufacturers and retailers (RPM, exclusivity, loyalty discounts, bundling, refusal to deal)?

Two Ways to Infer Effects

✦ Natural experiments

- Control group (without restraint)
- Experimental group (with restraint)
- Does experiment mimic effect of restraint?

✦ Model-based inference

- Posit anticompetitive theory
- Post procompetitive alternative
- Which is best supported by evidence?

What Are Anticompetitive Theories?

- ✦ In a regulated industry
 - Regulatory evasion
 - Get government to raise rival's cost
- ✦ In an unregulated industry (focus of talk)
 - Softening horizontal competition.
 - Multilateral opportunism.
 - Dynamic entry/exit/investment effects.

What Theory Tells us

- ✦ There is possibility that vertical restraints harm competition
 - But no way to tell when harm is likely
- ✦ Harm occurs in same instances where restraints likely to have efficiencies.
 - Mistakes likely
- ✦ ➔ The “possibility theorems” do not give us practical ways for distinguishing pro-competitive from anti-competitive effects.

What about the Evidence?

- ✦ Little empirical evidence testing specific theories.
- ✦ But, growing body of evidence from “natural experiments.”
 - Control Group (with restraint)
 - Experimental group (without restraint)
- ✦ Find that Vertical Contracts and Vertical Integration
 - Reduce price
 - Induce demand-increasing services

Representative Evidence

- ✦ *Gasoline*: prices 2.7¢ / gallon higher in states with vertical divorcement laws
 - Vita and Sacher (2000)
- ✦ *Beer*: UK divorcement of “tied” pubs raised price
 - forced to offer the beer of at least one rival brewer.
 - Slade (1998).

Vertical Restraints Solve Double Markup Problem

- ✦ *Gasoline*: vertical integration reduces prices by \$0.03/ gallon; [Vita, 2000; Barron et al., 2004; and Barron & Umbeck, 1984 & 1985; Shepard, 1993]
- ✦ *Beer*: UK “beer orders” reducing vertical control of pubs resulted in higher retail beer prices, [Slade 1998]
- ✦ *Cable TV*: integration of cable TV programmers with distributors lowered retail prices [Chipty, 2001]
- ✦ *Various*: 30% of litigated Resale Price Maintenance cases involved **maximum** RPM [Ippolito, 1991]
- ✦ *Fast Food*: Prices are higher in franchised fast food restaurants as compared with company-owned stores [Lafontaine 1995; Graddy 1997/]

Vertical Restraints Increase Investment & Services

- ✦ Ippolito (1991) and Ippolito & Overstreet (1996) found that RPM generally consistent with demand-increasing activities
- ✦ Sass & Saurman (1996) found that ban on exclusive territories in beer sales reduced beer consumption by 6%.
- ✦ Mullin & Mullin (1997) found vertical integration induced investment in relationship-specific assets in steel production.
- ✦ Hersch (1994) found evidence consistent with efficiency rationale for RPM.

What about Anticompetitive Theories?

- ✦ “Post Chicago” economists constructed *theoretical* examples of harm caused by
 - Raising Rivals’ Costs
 - Softening Competition
 - Multilateral Competition
 - Agency Theory
- ✦ But what is the evidence?

Evidence of Anticompetitive Vertical Theories?

- ✦ Various: Gilligan (1986) finds negative abnormal returns upstream when RPM contracts challenged.
 - Consistent with efficiency and manufacturer cartel.
- ✦ Cable TV: Ford and Jackson (1997) find vertical integration → small losses in consumer welfare (\$0.60 per subscriber per year).
- ✦ Cable TV: Waterman and Weiss (1996) found that cable systems that owned pay movie channels were less likely to carry rival pay channels
 - consistent both with pro- and anticompetitive behavior.
- ✦ Gasoline: Hastings (2004) found rivals of acquired gas stations raised prices post-acquisition, but that the tendency to raise prices did not depend on the vertical structure of the rival station.
 - Price increase attributed to “branding” formerly “unbranded” retailers

Summary of Research

- ✦ Most studies find evidence of efficiencies from vertical practices.
 - Elimination of double mark-ups and/or cost savings.
 - Dealer services efficiencies.
- ✦ Evidence “consistent with” anticompetitive effects is generally ambiguous and inconclusive.

Policy Responses to Enforcement Uncertainty

✦ Screens

- Work only in certain instances
- But conditions for market power are often same conditions as those for efficiencies

✦ Lesson from empirical economics

- Find good natural experiment:
 - ✦ Before and after restraint
 - ✦ Compare markets with and without restraint

FAQ's About Merger Simulation

Luke M. Froeb

The views expressed herein are not purported to reflect those of the Federal Trade Commission, nor any of its Commissioners

Isn't merger simulation built on unrealistic assumptions?

- ✦ Behind every competitive effects analysis is an economic model.
 - Simulation makes the model explicit
 - Forces economists to “put cards on table”
- ✦ Every model makes unrealistic assumptions
 - Crucial question is whether model ignores factors that lead to biased predictions

Has merger simulation been tested against real data?

- ✦ No methodology has been shown to predict effects of real mergers
 - No coordinated effects theory,
 - No unilateral effects theory,
 - No market concentration theory.
- ✦ Model should be judged by how useful it is
 - Does it focus investigation?
 - Does it capture current competition?

Is merger simulation worth the money?

- ✦ *Demand estimation* is often expensive, open ended, yet can yield very little.
 - Often done without simulation, e.g., Kraft
- ✦ Merger simulation does NOT require demand estimation.
 - Can be done quickly, with very little information
- ✦ Virtue of simulation is focusing investigation on facts and assumptions that matter

Does merger simulation sway decision-makers at agencies?

- ✦ Merger simulation is a standard methodological tool
 - No tool is definitive.
 - Used to organize evidence, not to substitute for it.
- ✦ First used in 1994 in US v. IBC
 - Expert declaration published in Int'l J. Economics of Bus. with five other examples from real cases.
- ✦ Use in recent litigated cases
 - Lagardere; Oracle/Peoplesoft;

Doesn't simulation always predict a price increase?

- ✦ Every anticompetitive theory predicts price increase
 - We have safe harbors for concentration
- ✦ Use simulation to organize evidence, focus investigation, benchmark efficiency claims, evaluate remedies.
 - Can compute cost reductions that offset price increase.